

U.S. Department of Justice  
 Washington, DC 20530

**Exhibit A to Registration Statement  
 Pursuant to the Foreign Agents Registration Act of  
 1938, as amended**

INSTRUCTIONS. Furnish this exhibit for EACH foreign principal listed in an initial statement and for EACH additional foreign principal acquired subsequently. The filing of this document requires the payment of a filing fee as set forth in Rule (d)(1), 28 C.F.R. § 5.5(d)(1). Compliance is accomplished by filing an electronic Exhibit A form at <https://www.fara.gov>.

Privacy Act Statement. The filing of this document is required by the Foreign Agents Registration Act of 1938, as amended, 22 U.S.C. § 611 *et seq.*, for the purposes of registration under the Act and public disclosure. Provision of the information requested is mandatory, and failure to provide this information is subject to the penalty and enforcement provisions established in Section 8 of the Act. Every registration statement, short form registration statement, supplemental statement, exhibit, amendment, copy of informational materials or other document or information filed with the Attorney General under this Act is a public record open to public examination, inspection and copying during the posted business hours of the FARA Unit in Washington, DC. Statements are also available online at the FARA Unit's webpage: <https://www.fara.gov>. One copy of every such document, other than informational materials, is automatically provided to the Secretary of State pursuant to Section 6(b) of the Act, and copies of any and all documents are routinely made available to other agencies, departments and Congress pursuant to Section 6(c) of the Act. The Attorney General also transmits a semi-annual report to Congress on the administration of the Act which lists the names of all agents registered under the Act and the foreign principals they represent. This report is available to the public in print and online at: <https://www.fara.gov>.

Public Reporting Burden. Public reporting burden for this collection of information is estimated to average .22 hours per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden to Chief, FARA Unit, Counterintelligence and Export Control Section, National Security Division, U.S. Department of Justice, Washington, DC 20530; and to the Office of Information and Regulatory Affairs, Office of Management and Budget, Washington, DC 20503.

1. Name of Registrant JDA Frontline Partners, LLC	2. Registration Number 7102
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3. Primary Address of Registrant  
 1140 Connecticut Avenue, NW, Suite 800, Washington, DC 20036

4. Name of Foreign Principal Timothy Charles Williams on behalf of the Government of Togo	5. Address of Foreign Principal 259A North St., STE 2 Hyannis, MA 02601
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6. Country/Region Represented  
 TOGO

7. Indicate whether the foreign principal is one of the following:

- Government of a foreign country<sup>1</sup>
- Foreign political party
- Foreign or domestic organization: If either, check one of the following:
  - Partnership
  - Corporation
  - Association
  - Committee
  - Voluntary group
  - Other (*specify*) \_\_\_\_\_
- Individual-State nationality \_\_\_\_\_

8. If the foreign principal is a foreign government, state:

- a) Branch or agency represented by the registrant  
 Prime Minister of National Assembly Yawa Djigbodi Tsagan
- b) Name and title of official(s) with whom registrant engages  
 Myriam DOSSOU-d'ALMEIDA\* , Ministre du Developpement a la Base, de la Jeunesse et de l'emploi des jeunes

<sup>1</sup> "Government of a foreign country," as defined in Section 1(e) of the Act, includes any person or group of persons exercising sovereign de facto or de jure political jurisdiction over any country, other than the United States, or over any part of such country, and includes any subdivision of any such group and any group or agency to which such sovereign de facto or de jure authority or functions are directly or indirectly delegated. Such term shall include any faction or body of insurgents within a country assuming to exercise governmental authority whether such faction or body of insurgents has or has not been recognized by the United States.

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9. If the foreign principal is a foreign political party, state:

- a) Name and title of official(s) with whom registrant engages
  
- b) Aim, mission or objective of foreign political party

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10. If the foreign principal is not a foreign government or a foreign political party:

a) State the nature of the business or activity of this foreign principal.

b) Is this foreign principal:

- |   |                              |                             |
|---|------------------------------|-----------------------------|
| Supervised by a foreign government, foreign political party, or other foreign principal         | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| Owned by a foreign government, foreign political party, or other foreign principal              | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| Directed by a foreign government, foreign political party, or other foreign principal           | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| Controlled by a foreign government, foreign political party, or other foreign principal         | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| Financed by a foreign government, foreign political party, or other foreign principal           | Yes <input type="checkbox"/> | No <input type="checkbox"/> |
| Subsidized in part by a foreign government, foreign political party, or other foreign principal | Yes <input type="checkbox"/> | No <input type="checkbox"/> |

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11. Explain fully all items answered "Yes" in Item 10(b).

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12. If the foreign principal is an organization and is not owned or controlled by a foreign government, foreign political party or other foreign principal, state who owns and controls it.

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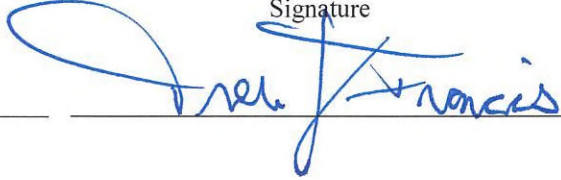
**EXECUTION**

In accordance with 28 U.S.C. § 1746, and subject to the penalties of 18 U.S.C. § 1001 and 22 U.S.C. § 618, the undersigned swears or affirms under penalty of perjury that he/she has read the information set forth in this statement filed pursuant to the Foreign Agents Registration Act of 1938, as amended, 22 U.S.C. § 611 *et seq.*, that he/she is familiar with the contents thereof, and that such contents are in their entirety true and accurate to the best of his/her knowledge and belief.

Date	Printed Name	Signature
03/26/2024	Trevor Francis	/s/Trevor Francis
_____	_____	_____
_____	_____	_____
_____	_____	_____

**EXECUTION**

In accordance with 28 U.S.C. § 1746, and subject to the penalties of 18 U.S.C. § 1001 and 22 U.S.C. § 618, the undersigned swears or affirms under penalty of perjury that he/she has read the information set forth in this statement filed pursuant to the Foreign Agents Registration Act of 1938, as amended, 22 U.S.C. § 611 *et seq.*, that he/she is familiar with the contents thereof, and that such contents are in their entirety true and accurate to the best of his/her knowledge and belief.

Date	Printed Name	Signature
3/25/24	TREVOR FRANCIS	
_____	_____	_____
_____	_____	_____
_____	_____	_____

U.S. Department of Justice  
Washington, DC 20530

**Exhibit B to Registration Statement  
Pursuant to the Foreign Agents Registration Act of  
1938, as amended**

**INSTRUCTIONS.** A registrant must furnish as an Exhibit B copies of each written agreement and the terms and conditions of each oral agreement with his foreign principal, including all modifications of such agreements, or, where no contract exists, a full statement of all the circumstances by reason of which the registrant is acting as an agent of a foreign principal. Compliance is accomplished by filing an electronic Exhibit B form at <https://www.fara.gov>.

**Privacy Act Statement.** The filing of this document is required for the Foreign Agents Registration Act of 1938, as amended, 22 U.S.C. § 611 *et seq.*, for the purposes of registration under the Act and public disclosure. Provision of the information requested is mandatory, and failure to provide the information is subject to the penalty and enforcement provisions established in Section 8 of the Act. Every registration statement, short form registration statement, supplemental statement, exhibit, amendment, copy of informational materials or other document or information filed with the Attorney General under this Act is a public record open to public examination, inspection and copying during the posted business hours of the FARA Unit in Washington, DC. Statements are also available online at the FARA Unit's webpage: <https://www.fara.gov>. One copy of every such document, other than informational materials, is automatically provided to the Secretary of State pursuant to Section 6(b) of the Act, and copies of any and all documents are routinely made available to other agencies, departments and Congress pursuant to Section 6(c) of the Act. The Attorney General also transmits a semi-annual report to Congress on the administration of the Act which lists the names of all agents registered under the Act and the foreign principals they represent. This report is available to the public in print and online at: <https://www.fara.gov>.

**Public Reporting Burden.** Public reporting burden for this collection of information is estimated to average .32 hours per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden to Chief, FARA Unit, Counterintelligence and Export Control Section, National Security Division, U.S. Department of Justice, Washington, DC 20530; and to the Office of Information and Regulatory Affairs, Office of Management and Budget, Washington, DC 20503.

1. Name of Registrant JDA Frontline Partners, LLC	2. Registration Number 7102
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3. Name of Foreign Principal  
Timothy Charles Williams on behalf of the Government of Togo

Check Appropriate Box:

- 4.  The agreement between the registrant and the above-named foreign principal is a formal written contract. If this box is checked, attach a copy of the contract to this exhibit.
- 5.  There is no formal written contract between the registrant and the foreign principal. The agreement with the above-named foreign principal has resulted from an exchange of correspondence. If this box is checked, attach a copy of all pertinent correspondence, including a copy of any initial proposal which has been adopted by reference in such correspondence.
- 6.  The agreement or understanding between the registrant and the foreign principal is the result of neither a formal written contract nor an exchange of correspondence between the parties. If this box is checked, give a complete description below of the terms and conditions of the oral agreement or understanding, its duration, the fees and expenses, if any, to be received.
- 7. What is the date of the contract or agreement with the foreign principal? 03/20/2024
- 8. Describe fully the nature and method of performance of the above indicated agreement or understanding.

JDA Frontline Partners is an agent of Timothy Charles Williams on behalf of the Government of Togo under this engagement. Please see attached agreement.

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9. Describe fully the activities the registrant engages in or proposes to engage in on behalf of the above foreign principal.

JDA Frontline is an agent of the Togolese Republic through Timothy Charles Williams. Under the umbrella of Prosper Africa and the Global Fragility Act, leaders of the government of the Togolese Republic are eager to develop relationships with leaders of the government of the United States to advance 1.) a more formal relationship between the two governments, and 2.) an opportunity for the Togolese Republic to make their case for financial assistance under the Act. Our intended plan is to engage with the Office of the Vice President of the United States, the United States Agency for International Development and the United States Department of State, specifically the Bureau of African Affairs and to arrange meetings for the Togolese to discuss their goals. We would do so through email, phone calls and in-person meetings. The Togolese government intends to visit the United States in coming months and a request for meetings at dates to be determined will also be a part of our outreach.

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10. Will the activities on behalf of the above foreign principal include political activities as defined in Section 1(o) of the Act<sup>1</sup>.

Yes  No

If yes, describe all such political activities indicating, among other things, the relations, interests or policies to be influenced together with the means to be employed to achieve this purpose. The response must include, but not be limited to, activities involving lobbying, promotion, perception management, public relations, economic development, and preparation and dissemination of informational materials.

See Appendix for Response

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11. Prior to the date of registration<sup>2</sup> for this foreign principal has the registrant engaged in any registrable activities, such as political activities, for this foreign principal?

Yes  No

If yes, describe in full detail all such activities. The response should include, among other things, the relations, interests, and policies sought to be influenced and the means employed to achieve this purpose. If the registrant arranged, sponsored, or delivered speeches, lectures, social media, internet postings, or media broadcasts, give details as to dates, places of delivery, names of speakers, and subject matter. The response must also include, but not be limited to, activities involving lobbying, promotion, perception management, public relations, economic development, and preparation and dissemination of informational materials.

Set forth below a general description of the registrant's activities, including political activities.

Set forth below in the required detail the registrant's political activities.

Date	Contact	Method	Purpose
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12. During the period beginning 60 days prior to the obligation to register<sup>3</sup> for this foreign principal, has the registrant received from the foreign principal, or from any other source, for or in the interests of the foreign principal, any contributions, income, money, or thing of value either as compensation, or for disbursement, or otherwise?

Yes  No

If yes, set forth below in the required detail an account of such monies or things of value.

Date Received	From Whom	Purpose	Amount/Thing of Value
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13. During the period beginning 60 days prior to the obligation to register<sup>4</sup> for this foreign principal, has the registrant disbursed or expended monies, or disposed of anything of value other than money, in connection with activity on behalf of the foreign principal or transmitted monies to any such foreign principal?

Yes  No

If yes, set forth below in the required detail an account of such monies or things of value.

Date	Recipient	Purpose	Amount/Thing of Value
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<sup>1</sup> "Political activity," as defined in Section 1(o) of the Act, means any activity which the person engaging in believes will, or that the person intends to, in any way influence any agency or official of the Government of the United States or any section of the public within the United States with reference to formulating, adopting, or changing the domestic or foreign policies of the United States or with reference to the political or public interests, policies, or relations of a government of a foreign country or a foreign political party.

<sup>2,3,4</sup> Pursuant to Section 2(a) of the Act, an agent must register within ten days of becoming an agent, and before acting as such.


**EXECUTION**

In accordance with 28 U.S.C. § 1746, and subject to the penalties of 18 U.S.C. § 1001 and 22 U.S.C. § 618, the undersigned swears or affirms under penalty of perjury that he/she has read the information set forth in this statement filed pursuant to the Foreign Agents Registration Act of 1938, as amended, 22 U.S.C. § 611 *et seq.*, that he/she is familiar with the contents thereof, and that such contents are in their entirety true and accurate to the best of his/her knowledge and belief.

Date	Printed Name	Signature
03/26/2024	Trevor Francis	/s/Trevor Francis
_____	_____	_____
_____	_____	_____
_____	_____	_____

**EXECUTION**

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Date	Printed Name	Signature
3/25/24	TREVOR FRANCIS	

## **Appendix**

### **Response to Item 10**

**Item 10: Will the activities on behalf of the above foreign principal include political activities as defined in Section 1(o) of the Act. If yes, describe all such political activities indicating, among other things, the relations, interests or policies to be influenced together with the means to be employed to achieve this purpose. The response must include, but not be limited to, activities involving lobbying, promotion, perception management, public relations, economic development, and preparation and dissemination of informational materials.**

JDA Frontline is an agent of the Togolese Republic through Timothy Charles Williams. Under the umbrella of Prosper Africa and the Global Fragility Act, leaders of the government of the Togolese Republic are eager to develop relationships with leaders of the government of the United States to advance 1.) a more formal relationship between the two governments, and 2.) an opportunity for the Togolese Republic to make their case for financial assistance under the Act. Our intended plan is to engage with the Office of the Vice President of the United States, the United States Agency for International Development and the United States Department of State, specifically the Bureau of African Affairs and to arrange meetings for the Togolese to discuss their goals. We would do so through email, phone calls and in-person meetings. The Togolese government intends to visit the United States in coming months and a request for meetings at dates to be determined will also be a part of our outreach.

## MEMORANDUM

**To:** Tim Williams  
**From:** Drew O'Brien, JDA Frontline  
**Re:** Hosting a delegation from Togo to the United States  
**Date:** March 20, 2024

### THE SITUATION

The *Global Fragility Act* was passed by Congress and signed into law by President Trump on December 20, 2019. Enactment of this bill represented a historic victory for the peacebuilding field, which long advocated for the *Global Fragility Act* as a game-changing way forward to prevent and reduce violent conflict. In December 2020, the U.S. government released the first-ever comprehensive U.S. government strategy to tackle and prevent spiraling global conflict. In April 2022, President Biden announced the priority geographies for implementation of the *Global Fragility Act*: Haiti, Libya, Mozambique, Papua New Guinea, and Coastal West Africa, including Benin, Côte d'Ivoire, Ghana, Guinea and Togo.

In an effort to build further cooperation between the United States and the Government of Togo within the context of the *Global Fragility Act*, you look forward to hosting a delegation from Togo to the US to introduce their government leaders to a select group of high-level US officials. The planned seven-member delegation from Togo, ideally to be scheduled in February or early March, seeks to meet with:

1. Vice President Kamala Harris, or a designee from her office, notably Phillip Gordon.
2. Samantha Power, Administrator, United States Agency for International Development.
3. Assistant Secretary Molly Phee, United States Department of State, Bureau of African Affairs.

JDA Frontline will assist you in various levels of preparation for this delegation, including:

1. Identifying schedulers and/or decision makers within the staffs of the three US principals.
2. Preparing and delivering written communications on behalf of the delegation to the US officials.
3. Working with said contacts to align dates for a potential delegation visit.
4. Connect with the United States Department of State Office of the Chief of Protocol to surface any protocol needs or diplomatic concerns around the delegation visit.
5. Arrange other appointments, as needed/interested, on the margins of the trip – elected officials, businesses, trade groups, universities et al.
6. Prepare briefing materials and staffing assistance for the duration of the delegation's visit to Washington, DC.

Throughout the course of the engagement, we will schedule regular update calls with you and members of your team. At the outset, we suggest bi-weekly calls given the short timeline of the project and the urgency around the schedules and demands of the principals with whom we seek to meet.

JDA Frontline proposes the above services for a cost of \$5,000 per month for three months from March 21, 2024 until June 21, 2024, with the understanding that either party might exit the agreement with thirty days notice. With your approval of this proposal, we would execute a contract with you to outline further specifics on this agreement.